NO. 304 F.N. 89-311

ONEIDA COUNTY BOARD OF LEGISLATORS

RESOLUTION NO. 301

INTRODUCED BY: MESSRS. JULIAN, HARTWELL, CREASER, HERTLINE

2ND BY: MR. KELLY

LOCAL LAW INTRODUCTORY "I" OF 1989 LOCAL LAW NO. 1 OF 1990

RE: LOCAL LAW FOR THE COLLECTION AND DISPOSITION OF SOLID WASTE INCLUDING GARBAGE, RECYCLABLES, CONSTRUCTION AND DEMOLITION DEBRIS, APPLIANCES, FURNISHINGS, GREEN WASTE, HOUSEHOLD HAZARDOUS WASTE, FARM HAZARDOUS WASTE AND INFECTIOUS WASTE, AND FOR THE PROHIBITION OF THE DISPOSAL OF ANY WASTE MATERIALS IN ANY MANNER EXCEPT AS SET FORTH IN THE LAW.

Section I. Definitions

As used in this local law, the following terms shall have the following meanings:

- (a) "Authority" means the Oneida-Herkimer Solid Waste Management Authority.
- (b) "Board" means the Oneida County Board of Legislators.
- (c) "Commercial" means any person, company, partnership, municipality or other entity providing a public service or engaged in a business for profit.
- (d) "Commercial and Industrial Waste" shall include all non-hazardous and non-toxic solid wastes generated by commercial and industrial sources exclusive of commercial and industrial by-products.
- (e) "Construction and Demolition Debris" means solid waste resulting from construction, remodeling, repair and demolition of structures, road building, and land clearing. Such wastes include but are not limited to bricks, concrete and other masonry materials, soil, rock, lumber, road spoils, paving material and tree and brush stumps.
- (f) "County" means the County of Oneida.
- (g) "Farm Hazardous Waste" shall mean pesticides and/or pesticide residue and all containers containing the same which are or will no longer be utilized for farm purposes.
- (h) "Green Waste" shall mean grass clippings, leaves, and cuttings from shrubs, hedges and trees, and garden debris.
- (i) "Household Garbage" means putrescible solid waste, including animal and vegetable waste resulting from the handling, storage, sale, preparation, cooking or serving of foods. Household garbage originates primarily in home kitchens, stores, markets, restaurants, and other places where food is stored, prepared or served.

- (j) "Household Hazardous Wastes" are exempt from State and Federal regulations; for the purpose of this local law, household hazardous waste shall include pesticides, pesticide residue and all containers containing the same, used motor oil and automobile batteries.
- (k) "Household Metals" shall mean any empty metal food containers including aluminum, bimetal and steel cans.
- (1) "Infectious Waste" shall be as defined in 6 NYCRR Part 360 as amended.
- (m) "Large Household Furnishings" shall mean all other large and/or bulky articles actually used in the home and which equip it for living (as chairs, sofas, tables, beds, carpets, etc.)
- (n) "Major Appliances" shall mean a large and/or bulky household mechanism (as a refrigerator, washer, dryer, stove, etc.) ordinarily operated by gas or electric current.
- (o) "Municipality(ies)" means any village, town or city in the County.
- (p) "Person" shall mean any individual head of household, landlord, chief executive officer, owner or manager of a commercial or industrial establishment.
- (q) "Recyclable Commercial and Industrial By-products" shall include all materials which are a by-product of production utilized in production or sale after sale by a commercial enterprise or industrial enterprise.
- (r) "Recyclable Material(s)" means any material which, under any applicable law is not hazardous and which may be separated from the waste stream and held for its material recycling or reuse value.
- (s) "Recyclables" means any material designated, from time to time, by the County or the Authority pursuant to contract with the County which, under any applicable law or regulation, is not hazardous and which is separated from the waste stream and held for its material recycling or reuse value.
- (t) "Recyclers" shall mean those who deal with recyclable material, including but not limited to, collectors, separators and marketers. This definition shall include not-for-profit corporations and charitable corporations which collect recyclables for fund raising purposes.
- (u) "Solid Waste" means all putrescible and non-putrescible solid wastes, including, but not limited to, materials or substances discarded or rejected as being spent, useless, worthless, or in excess to the owners at the time of such discard or rejection, or are being accumulated, stored, or physically, chemically or biologically treated prior to being discarded or rejected, having served their intended use, or as a manufacturing by-product, including, but not limited to, garbage, refuse, industrial, commercial and agricultural waste, sludges from air or water pollution control facilities or water supply treatment facilities, rubbish, ashes, contained gaseous material, incinerator residue, demolition and construction debris and offal, but not including sewage and other highly diluted water-carried materials or substances and those in gaseous form, special nuclear or by-prodcut [sic] material within the meaning of the Atomic Energy Act of 1954, as amended, or waste which appears on the list or satisfies the characteristics of hazardous waste promulgated by the Commissioner of the Department of Environmental Conservation.
- (v) "Source Separation" means the segregation of recyclable materials from the solid waste stream at the point of generation for separate collection, sale or other disposition.
- (w) "Vehicular Tires" shall mean tires from cars and trucks and their casings.
- (x) The terms "solid waste", "recyclable material", "construction and demolition debris" and "major appliances" shall not be construed to include "green waste".

Section 2. Preparation of Solid Waste and Recyclables for Residential Collection.

In order to provide for public health and safety and to facilitate the conservation of vital natural resources, each city, town and/or village within the County shall provide for the collection of solid waste and recyclable material. Each municipality shall provide to the County a plan for approval to provide for such collection. Such plan must demonstrate that regular, reliable collection of solid waste and recyclable material will be provided to each property which generates that material to that municipality.

No person shall dispose of solid waste or recyclable or nonrecyclable material except as follows:

- (a) In order to provide for public health and safety and to facilitate the conservation of vital resources: Each person shall provide for the removal of solid waste and recyclables from the property on which they are generated either through a service provided by a municipality or licensed private hauler or by direct haul by the individual generator to a disposal location approved by the County.
- (b) In order to facilitate the conservation of vital natural resources through recycling, each person shall provide for the separation of recyclables in a suitable container for recyclable material as authorized or provided by the County or by the Authority pursuant to contract with said County.
- (c) In order to further facilitate the conservation of vital natural resources through recycling: Discarded newspapers, glass, metals, corrugated cardboard, plastics, office paper and green waste shall be separated from other nonrecyclable material and placed in said container; the particular requirements for separation shall be established by the County or by the Authority pursuant to contract with the County.
- (d) From the time of placement of solid waste and of recyclables at the roadside or other designated area approved by the County, or by the Authority pursuant to contract with the County, by a person for collection in accordance herewith, such solid waste and recyclables shall be delivered to the appropriate facility, entity or person responsible for disposition designated by the County or by the Authority pursuant to contract with the Authority. It shall be a violation of this ordinance for any person without a valid permit issued by the County to commercially collect, pickup, remove or cause to be collected, picked up or removed any solid waste and/or recyclables placed at the roadside or other designated area and each such collection, picking up, or removal from one or more premises shall constitute a separate and distinct offense in violation of this ordinance. A resident may dispose of their recyclables by selling or donating the same to recyclers, but these recyclables may not be picked up at the roadside.
- (e) It shall be a violation of this ordinance for any person to place at the roadside for collection any can or container other than one which has its contents separated into solid waste and/or recyclables.
- (f) Tipping fees, if necessary for the collection, handling and disposal of recyclables shall be established by the Board as needed from time to time (i) upon its initiative, (ii) upon the recommendation of the County Executive, or (iii) pursuant to contract with the Authority.

Section 3. Marketing of Recyclables.

- (a) In order to facilitate the marketing of recyclables, the County shall request letters of interest from recyclers expressing their willingness to accept recyclables. A list of interested parties will be established by the County.
- (b) Prior to the marketing of recyclables, recyclers appearing on the list will be notified and given specifications with regard to available recyclables.
- (c) In the event that recyclers submit a written proposal on said recyclables, it shall be required that said proposal be delivered to the County according to the specifications set forth by the County. Overall costs, the reliability that recyclables will be accepted by the proposer, the contract term and conditions,

including recyclables specifications, for the acceptance of recyclables shall all be major factors in evaluating and awarding a contract.

- (d) All marketing of recyclables collected and separated shall, where practicable, be subject to competitive bid. It shall be a term and condition of all bids for recyclables collected under this local law that the material purchased will be recycled and not landfilled or burned or otherwise not recycled.
- (e) For the purposes of this Section 3, all contracts awarded on or prior to the acceptance test of the Oneida-Herkimer Materials Recovery Facility shall be effective pursuant to its terms. The acceptance test referred to in this subsection 3 (e) shall be the Plant Acceptance Test conducted pursuant to Section 15600.4 as contained in the Specifications for the Oneida-Herkimer Materials Recovery Facility, Contract No. 5, Contractor Bid No. H-104-C-1, Process Mechanical. After the date of the acceptance test, this Section 3 shall no longer be of any force or effect.

<u>Section 4. Preparation of Residential, Commercial and Industrial Construction and Demolition</u> Debris and Disposal of Same.

- (a) Each city, town and/or village within the County shall provide a schedule for the collection of residential, commercial and industrial, construction and demolition debris. Such debris which is recycled or reused for construction shall not be regulated by this ordinance.
- (b) Said debris shall be delivered to the appropriate facility or entity or person responsible for disposition designated by the County or by the Authority pursuant to contract with the County.
- (c) Tipping fees or other charges for the handling and disposal of residential, commercial and industrial and construction and demolition debris shall be established and modified by the Board as needed from time to time (i) upon its initiative, (ii) upon the recommendation of the County Executive, or (iii) pursuant to contract with the Authority.

Section 5. Preparation of Residential Green Waste and Disposal of Same.

- (a) Each city, town and/or village within the County shall provide a schedule for the collection of residential green waste.
- (b) Said green waste shall be composted either by the County or pursuant to contract with the Authority at a site or sites designated by the County or, as applicable, the Authority, or at sites approved by it operated by cities, towns or villages. Where allowed by law or regulation, this section shall not prohibit private composting of green waste.
- (c) Tipping fees or other charges for the handling and disposal of residential green waste shall be established and modified by the Board as needed from time to time either upon (i) upon its initiative, (ii) upon the recommendation of the County Executive or (iii) pursuant to the contract with the Authority.

Section 6. Disposal of Commercial and Industrial Waste and Recyclables.

- (a) All commercial and industrial waste collected by either municipal or private haulers shall be delivered to the appropriate facility or entity or person responsible for disposition designated by the County.
- (b) All commercial and industrial recyclables collected by either municipal or private haulers and designated for processing and/or disposal at a County or Authority facility shall be packaged and collected in a manner designated by the County or Authority pursuant to contract with the County and delivered to a facility or entity or person responsible for its disposition designated by the County.

- (c) Tipping fees or other charges for the handling and disposal of commercial and industrial waste and recyclables shall be established and modified by the Board as needed from time to time upon (i) upon its initiative, (ii) upon the recommendation of the County Executive or (iii) pursuant to contract with the Authority.
- (d) Commercial or industrial recyclables collected by the metal industry, recyclers, and their agents, as well as the recyclable materials that they separate and market shall be exempt from this ordinance. Any waste they tender for municipal collection shall not include recyclables.
- (e) Recyclable industrial and commercial by-products may be sold or donated by an industrial and/or commercial enterprise to any scrap metal enterprise or recycler. However, said by-products cannot be placed at the curbside for collection by said scrap metal enterprise or recycler.

Section 7. Disposal of Major Appliances and Tires.

- (a) Each city, town and/or village within the County shall provide a schedule for the collection and disposal of major appliances and tires.
- (b) Said major appliances and tires shall be disposed either by the County or pursuant to contract with the Authority at a site or sites designated by the County or at sites approved by the County operated by city, towns or villages.
- (c) Tipping fees or other charges for the handling and disposal of major appliances and tires shall be established and modified by the Board as needed from time to time upon (i) upon its initiative, (ii) upon the recommendation of the County Executive or (iii) pursuant to contract with Authority.

Section 8. Preparation of Residential Hazardous Waste for Collection and Disposal of the Same.

- (a) All household hazardous waste and farm hazardous waste shall be placed in a container determined by the County or the Authority pursuant to contract with the County.
- (b) Household hazardous waste and farm hazardous waste shall be delivered to such facility or entity or person responsible for disposition as the County or the Authority, pursuant to contract with the County, shall determine.
- (c) Tipping fees or other charges for the handling and disposal of household hazardous waste and farm hazardous waste shall be established and modified by the Board as needed from time to time upon (i) upon its initiative, (ii) upon recommendations of the County Executive, or (iii) pursuant to contract with the Authority.

Section 9. Disposal of Infectious Waste.

(a) Commencing January 1, 1990, all infectious waste as defined and regulated by Title 6 of the official compilation of Codes, Rules and Regulations of the State of New York (NYCRR) Part 360, shall be disposed of at a location designated by the County or by the Authority pursuant to a contract with the County and by a method specified and approved by the County or the Authority, pursuant to contract with the County, and in compliance with all applicable State laws and regulations.

Section 10. Solid Waste Collection and Disposal Permit.

(a) Commencing January 1, 1990, all persons, companies, partnerships, municipalities or other entities engaged in the commercial collection, pick-up, transfer, removal and/or disposal of solid waste and/or recyclables, in the County placed at the roadside or other designated location and as defined in this law shall obtain a permit issued by the County or by the Authority pursuant to contract with the County.

Failure to obtain such permit shall prohibit any such person, company, partnership, municipality or other entity from conducting such activities within the County. Failure to comply with this Subsection 10 (a) shall subject the violator to the penalties set forth in Section 12.

(b) Failure to comply with the conditions and requirements of a permit issued pursuant to Section 10(a) hereof shall subject such person, company, partnership, municipalities or entity to a revocation of such permit and revocation of all rights and privileges to collect, pick up, transfer, remove or dispose of solid waste or recyclables in the County as defined herein, and further such failure to comply with this Subsection 10(b) shall subject the violator to the penalties set forth in Section 12.

Section 11. Prohibition Against Unauthorized Dumping.

By the adoption of this law, the Oneida County Board of Legislators also declares its intent to regulate the throwing, dumping, depositing and placing of solid waste and recyclable material on lands within Oneida County. This ordinance shall apply to throwing, dumping, depositing and placing of solid waste and recyclable material upon all lands, public or private, within Oneida County and thereon only in the manner herein provided:

- (a) In order to provide for public health and safety and to facilitate the conservation of vital natural resources: each person shall provide for the removal of garbage and recyclables from the property on which they are generated either through a service provided by a municipality or licensed private hauler or by direct haul by the individual generator to a disposal location approved by the County or the Authority pursuant to contract with the County.
- 1) It shall be a violation of this law for any person to place for the purpose of collection solid waste and/or recyclables at a property other than the property generating said material.
- 2) It shall be a violation of this law for any person to place solid waste and/or recyclable material in dumpsters and/or containers designated for solid waste use by commercial and/or industrial establishments.
- 3) It shall be a violation of this law for any person to bury and/or burn solid waste material on public or private property.
- 4) It shall be a violation of this law for any person to throw, dump, deposit or place solid waste and/or recyclable material along the roadside or on public and/or private property within Oneida County.
- 5) It shall be a violation of this law for any person to cause to be thrown, dumped, deposited, or placed solid waste and/or recyclable material along any public or private road or on lands bordering such roads.

Section 12. Enforcement: Penalties.

- (a) Failure to comply with this ordinance by any person or tenant in cases where a lease agreement gives specific responsibility for solid waste disposal to said tenant, shall be an offense punishable as provided.
- (b) Conviction of a first offense provided by this article shall be punishable by a fine of not less than \$100 and not more than \$500 and/or loss of solid waste collection and disposal permit, and in addition, anyone convicted of a first offense thereunder shall be liable to pay a civil penalty of not less than \$100 and not more than \$500. Conviction of a second offense within a year of the first offense shall be punishable by a fine of not less than \$500 nor more than \$1,000 and/or loss of solid waste collection and disposal permit, or imprisonment of not more than fifteen (15) days, or both, and in addition anyone convicted of a second offense thereunder shall be liable to pay a civil penalty of not less than \$500 nor more than \$1,000. Conviction of a subsequent offense within a year of the first offense shall be

punishable by a fine of at least one thousand dollars (\$1,000) and not more than two thousand dollars (\$2,000) and/or loss of solid waste collection and disposal permit, or imprisonment of not more than thirty (30) days, or both, and in addition anyone convicted of a subsequent offense thereunder shall be liable to pay a civil penalty of one thousand dollars (\$1,000). Conviction of any company, partnership, municipality or any entity other than an individual person, shall be subject to a fine of not less than \$2,500 nor more than \$5,000.

(c) The prosecution and enforcement of violators for any non-compliance with this law shall lie as follows: (i) Municipalities (city, town or village) in the County which provide municipal collection or contract for collection with private haulers shall prosecute and enforce such violations. (ii) To the extent municipalities do not provide for municipal collection or contract for collection with private haulers, the County shall prosecute and enforce such violations.

Section 13. Effective Date.

Upon approval of the County Executive, this local law shall be effective immediately as per the implementation schedule attached and made a part hereof as if fully set forth herein.

Section 14. Severability.

If any part of this ordinance is found to be illegal by a court of competent jurisdiction, the remaining sections shall remain in full force and effect.

Section 15.

This Local Law shall take effect immediately and shall be the final version of all passed and present legislation for the collection and disposition of solid waste thereby repealing and rendering null and void Local Law #2 of 1989 and Local Law #1 of 1988.

APPROVED: Environmental Conservation Committee (October 25, 1989)

Laws & Rules Committee (October 31, 1989) Ways & Means Committee (November 15, 1989)

v.v.

ADOPTED BY THE FOLLOWING VOTE:

AYES 34 NAYS 0

DATED: December 13, 1989